

REPORT
OF THE
SUPERINTENDENT OF THE PUBLIC PRINTING,
SHOWING

The condition of the Public Printing.

DECEMBER 9, 1858.—Read, and ordered to lie on the table.

DECEMBER 10, 1858.—Ordered to be printed.

OFFICE OF THE SUPERINTENDENT OF PUBLIC PRINTING,
Washington, December 6, 1858.

SIR: I have the honor to transmit herewith, in order that it may be laid before the Senate, the sixth annual report of this office, showing the condition of the public printing.

Very respectfully, sir, your obedient servant,

GEO. W. BOWMAN,
Superintendent.

Hon. J. C. BRECKINRIDGE,
President of the Senate.

OFFICE OF THE SUPERINTENDENT OF PUBLIC PRINTING,
Washington, December 6, 1858.

To the Senate and House of Representatives :

I have the honor to submit, for the information of Congress, the sixth annual report of this office, showing the condition of the public printing at this date.

The Printing for the 33d and 34th Congresses.

I regret to be unable to report the completion of the various reports ordered to be printed during the thirty-third and thirty-fourth Congresses, which is attributable alone to the failure to furnish this office with the necessary manuscripts from which to print, as the capacity of the printing office and binderies is amply sufficient to have completed the whole during the late recess.

Since the last report from this office, (at the commencement of the first session of the present Congress,) the third volume of the *Report*

of the results of the *United States Naval Astronomical Expedition to Chili* has been completed, the first, second, and sixth volumes having been previously printed and bound. Two volumes (the fourth and fifth) remain to be printed to complete the work, a very small portion of the manuscript for which has thus far been received at this office, and I have no definite information as to the time at which the residue may be expected.

The eighth volume of the *Pacific Railroad Reports* has also been printed and bound, and the ninth volume has been printed and is ready for the binder; but, owing to the great size of the latter, I have thought proper to suspend the binding of it until I received further instructions from Congress or the Committees on Printing in relation thereto, believing that the number of pages and plates are by far too great to be safely preserved in such binding as is authorized by law, comprising 1,480 pages of letter-press and a large number of plates.

I deem it but an act of justice to Congress and to this office to state that the size of this volume, and consequently the cost of printing it, exceeds, by more than one hundred per cent., the estimate laid before Congress. During the last session, it became my duty to prepare for the proper committees estimates of the amount of money which would be required to complete the printing and binding ordered by the thirty-third and thirty-fourth Congresses, which were at that time unfinished. As all of these reports were ordered to be printed before they were written, and without any reliable estimate, at least so far as I am informed, of their probable size, and this information being indispensable in the preparation of my estimates, which I desired to make as accurate as possible, I caused a letter to be addressed, on the 8th of April, 1858, to the officers having charge of the preparation of the materials for these various reports, requesting information as to the number of volumes, and the number of pages to each volume remaining to complete them, stating the object for which this information was required. To the letter addressed to the office of Explorations and Surveys, respecting the probable size and character of the remaining volumes of the *Pacific Railroad Reports*, I received an answer dated the 21st of April, 1858, in which I was informed that "the remaining portions of the natural history will form two volumes [the eighth and ninth] of about seven hundred pages each, much of which is printed, and the text of the remainder is in the hands of the printer or rapidly approaching completion. The first of these volumes will be ready to bind in a month or so, and will contain few or no illustrations." The last portion of the manuscript for the ninth volume was received about the middle of October last, and the printing of the volume was immediately completed, and about one hundred and eighty pages of the tenth volume have been printed, being all the manuscript for it received up to this time.

Upon the information contained in the letter above referred to the estimate of the cost of completing these reports was prepared by this office; but the volume just printed, instead of making seven hundred pages, at the estimated cost of about \$35,000 for paper and printing, the actual cost will exceed \$70,000, and the probable necessity created for binding it in two parts, at an additional cost of \$20,000, making

an aggregate cost of \$55,000 above the estimate. For the reasons stated, I have concluded to suspend the printing of the residue of the tenth volume until the manuscript is completed and furnished to this office, and to await further instructions respecting the binding of the ninth volume.

The copper plates for the maps and charts intended to form the eleventh and last volume of the Pacific Railroad Reports not having yet been completed, I have not thought it necessary or proper to avail myself of the authority conferred to contract for the printing of them.

The reports above referred to were ordered to be printed by the thirty-third Congress, and are all that remain to complete the printing ordered by that Congress.

During the last year the second volume of the *Report of the Commercial Relations of the United States with all Foreign Nations* has been finished, completing the report in four volumes. The first volume of the *Mexican Boundary Report* has also been finished, and the second (being the last) will be ready for delivery before the adjournment of the present session. This will complete the printing of the thirty-fourth Congress.

The following is a statement of the cost of these works as far as they have been completed :

Statement of the cost of the foregoing works, as far as completed.

Title or subject.	No. of pages.	No. of copies ordered.	Cost of printing, folding, &c.	Cost of drying and pressing.	Cost of paper.	Cost of illustrations.	Cost of binding extra copies.	Cost of binding reserved copies.	Total cost	Cost per copy.
THIRTY-THIRD CONGRESS, FIRST SESSION.										
Report of the results of the United States Naval Astronomical Expedition to Chili, vol. 3, (quarto).....	804	5,920	\$12,501 56	\$435 50	\$5,336 68	.....	\$2,493 69	\$2,805 04	\$23,572 47	\$3 98
THIRTY-THIRD CONGRESS, SECOND SESSION.										
Report of Explorations and Surveys for a Railroad from the Mississippi to the Pacific, vol. 8, (quarto).....	838	23,920	14,915 45	2,616 25	22,338 99	\$14,663 16	17,116 08	2,805 04	74,545 97	3 11
THIRTY-FOURTH CONGRESS, FIRST SESSION.										
Report of the Commercial Relations of the United States with all Foreign Nations, vol. 2, (quarto).....	640	18,420	9,644 31	817 50	13,189 93	.....	11,895 40	2,805 04	38,352 18	2 08
Report of the Mexican Boundary Survey, vol. 1, (quarto).....	462	17,930	8,119 66	541 75	9,297 63	*32,525 87	10,536 24	2,805 04	63,826 19	3 56
			45,180 98	4,411 00	50,163 23	47,189 03	42,041 41	11,220 16	200,205 81	

* This item is exclusive of the cost of *engraving* the illustrations, that part of the work not having been executed under the direction of this office.

The Printing for the 1st Session of the 35th Congress.

The printing ordered by Congress at the last session has been finished, with the exception of the *Coast Survey Reports*, the *Smithsonian Report*, and the *Agricultural Patent Office Report*. As much disappointment has been expressed by members of Congress at the delay in delivering bound copies of the Patent Office Report, it appears proper that I should state the cause. This report was transmitted to Congress on the 11th of May, 1858, but in so imperfect a state that leave was granted to withdraw the manuscript and to retain it until the 31st day of August, for completion and arrangement for printing. A portion of the copy was furnished and printed previous to the last mentioned day, and on that day a mass of manuscript, purporting to be the residue, was received at this office, but in so confused a state that several days elapsed before it could be properly arranged for printing, the consequence of which was that the report was not fully in type until the middle of October. A difficulty then arose respecting the engravings ordered to accompany the work, which caused a further delay of several weeks, and the report was not finally prepared for the binder until the second week in December. Had this report been sent to this office in manuscript properly prepared for printing, as it was evidently the intention of Congress that it should have been, when a period of two and a half months after its communication to them was allowed for its completion and arrangement, bound copies would have been delivered within thirty days thereafter. Whatever unnecessary delay, therefore, has occurred in the completion of this report is certainly attributable neither to this office nor to the printer.

The delay in the completion of the Report of the Board of Regents of the Smithsonian Institution has arisen from somewhat similar causes. It was communicated to Congress in June last, in an imperfect state, and, after the printing was ordered, the manuscript was withdrawn for completion and arrangement, and was not returned to this office until the 20th of October, when it was immediately placed in the hands of the printer, with instructions to complete it at the earliest practicable period.

Some delay has also occurred in the completion of the Coast Survey Report. The letter-press portion of it, making 446 quarto pages, was printed early in the summer, but copies of all the charts have not yet been received at this office.

With these three exceptions, the printing ordered at the last session of Congress has been completed in a satisfactory manner. The cost of this work is given in detail in the following statements :

Statement showing the cost of the Printing, &c., ordered by the Senate of the United States at the first session of the 35th Congress.

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No. of document.	Title or subject.	No. of pages.	No. of copies.	Cost of printing, folding, &c.	Cost of drying and pressing.	Cost of paper.	Cost of illustrations.	Cost of binding extra copies.	Cost of binding reserved copies.	Total cost.	Cost per copy.
<i>Executive Documents.</i>											
1	Report of the Secretary of the Treasury on the state of the finances for the year ending June 30, 1857.....	380	11,920	\$2,530 99	\$147 50	\$1,946 83	.....	\$1,117 54	\$417 30	\$6,160 16	\$0 51½
11	Annual message of the President of the United States and accompanying documents, vol. 1.....	776	16,420	4,168 02	414 75	5,413 34	.....	1,596 70	417 30	12,010 11	73
11	Annual message of the President of the United States and accompanying documents, vol. 2.....	572	16,420	2,988 89	305 75	3,990 03	.....	1,596 70	417 30	9,298 67	56½
11	Annual message of the President of the United States and accompanying documents, vol. 3.....	550	16,420	3,320 64	294 00	3,850 66	\$755 95	1,596 70	417 30	10,235 25	62½
15	Report of the Secretary of War relative to harbors on Lake Erie..	16	1,470	22 77	.....	13 44	.....	.....	.....	36 21	2½
16	Report of the Secretary of War relative to rivers and harbors in the State of New York.....	16	1,470	21 77	.....	13 44	.....	.....	.....	35 21	2½
30	Report of the Commissioner of Patents on Arts and Manufactures, for 1857, vol. 1.....	664	11,420	2,869 44	246 75	3,265 13	.....	1,064 47	417 30	7,863 09	68½
30	Report of the Commissioner of Patents on Arts and Manufactures, for 1857, vol 2.....	784	11,420	3,055 37	291 55	4,147 19	2,047 50	1,064 47	417 30	11,023 38	96½
30	Report of the Commissioner of Patents on Arts and Manufactures, vol. 3.....	948	11,420	3,995 75	371 75	6,117 54	8,883 00	1,064 47	417 30	20,849 81	1 82½
30	Report of the Commissioner of Patents on Agriculture, for 1857, (in one vol.).....	568	31,420	3,659 73	581 00	7,313 35	29 00	2,659 51	417 30	14,659 89	46½
33	Report of the Superintendent of the Coast Survey for the year 1857, (quarto).....	466	7,620	3,450 66	231 25	3,818 37	14,202 36	4,194 63	1,147 20	27,044 47	3 55
34	Report of the Secretary of War communicating a survey of the Potomac river.....	8	1,470	11 43	.....	6 72	205 75	.....	.....	223 90	15
35	Report of the Secretary of the Interior on the consumption of cotton in Europe.....	100	6,420	297 23	.....	285 80	.....	.....	.....	583 13	9

42	Report of the Secretary of War respecting Lake Harbor improvements	176	1,470	268 40	.....	145 74	.....	.....	414 14	28
53	Report of the Secretary of State on Commercial Relations, for 1857, (quarto.).....	528	2,420	3,232 86	83 25	1,349 77	.....	617 05	1,147 20	6,430 13 2 65½
	Receipts and expenditures of the United States, from 1789 to 1857. [Part of H. R. Ex. Doc. No. 13.].....	8	5,000	35 40	.....	22 68	.....	.....	58 08	1½
	Annual Report of the Commissioner of the General Land Office. [Part of Sen. Ex. Doc. No. 11.].....	212	500	441 06	3 50	43 59	69 25	.....	557 40	1 11
	Annual Report of the Commissioner of Indian Affairs. [Part of Sen. Ex. Doc. No. 11.]	418	1,000	544 68	6 75	171 92	.....	106 45	829 80	83
	Annual Report of the Engineer in Chief. [Part of Sen. Ex. Doc. No. 11.].....	116	50	124 51	.....	3 32	.....	.....	127 83	2 56
	Annual Report of the Chief of the Topographical Bureau. [Part of Sen. Ex. Doc. No. 11.].....	254	50	292 05	.....	7 14	.....	.....	299 19	5 98
	Annual Report of the Postmaster General. [Part of Sen. Ex. Doc. No. 11.].....	160	1,500	397 98	.....	85 34	.....	.....	483 32	31
	Map of Florida, showing the surveys for a railroad.....	.....	5,000	.....	.....	754 69	.....	.....	754 69	15
	All other Executive Documents, being those of which the usual number of copies only were ordered to be printed, (in six vols.)	3,736	1,420	6,878 33	.....	2,988 30	.....	2,503 80	12,370 43	8 71
<i>Miscellaneous Documents.</i>										
271	Letter on the Use and Treatment of the Dromedary.....	36	3,420	67 22	.....	64 68	132 00	.....	263 90	7½
272	Annual Report of the Regents of the Smithsonian Institution....	440	11,420	1,989 16	163 50	2,102 38	.....	1,062 63	5,317 67	46½
	All other miscellaneous documents, (including the <i>Reports of the Court of Claims</i> ,) being those of which the usual number of copies only were ordered to be printed, (in four volumes).....	2,960	1,420	4,253 91	.....	2,367 54	.....	1,669 20	8,290 65	5 83½
<i>Reports of Committees.</i>										
20	Foreign Relations—On the arrest of William Walker.....	16	2,920	38 41	.....	22 84	.....	.....	61 25	2
82	Territories—On the admission of Kansas.....	88	5,420	301 08	.....	215 46	.....	.....	516 54	9½
	All other reports of committees, being those of which the usual number of copies only were ordered to be printed, (in two volumes)	1,712	1,420	2,357 02	.....	1,369 50	.....	834 60	4,560 82	3 21½
	<i>Journal of the Senate</i> (including reprint).....	1,632	1,420	2,271 71	1,305 36	417 30	3,994 37	2 81½

STATEMENT—Continued.

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REPORT OF SUPERINTENDENT OF

No. of document.	Title or subject.	No. of pages.	No. of copies.	Cost of printing, folding, &c.	Cost of drying and pressing.	Cost of paper.	Cost of illustrations.	Cost of binding extra copies.	Cost of binding reserved copies.	Total cost.	Cost per copy.
	<i>Treaties, &c.</i> —Foreign.....	60	90	\$65 97	.....	\$3 36	.....	.....	.....	\$69 33	.....
	Domestic	46	65	52 44	.....	1 68	.....	.....	.....	54 12	.....
	<i>Bills and Joint Resolutions</i>	1,942	700	1,733 23	.....	1,456 12	.....	.....	.....	3,189 35	.....
	<i>Miscellaneous Printing</i> .—General Orders, Circulars, &c.....	.....	.....	908 63	.....	172 88	.....	.....	.....	1,081 51	.....
	Totals.....	.....	.....	56,646 74	\$3,141 30	54,081 14	\$27,079 50	\$17,741 32	\$11,057 70	169,747 70	.....

Statement showing the cost of the Printing, &c., ordered by the House of Representatives of the United States at the first session of the Thirty-fifth Congress—complete.

No. of document.	Title or subject.	No. of pages.	No. of copies.	Cost of printing, folding, &c.	Cost of drying and pressing.	Cost of paper.	Cost of illustrations.	Cost of binding extra copies.	Cost of binding reserved copies.	Total cost.	Cost per copy.
<i>Executive Documents.</i>											
2	Annual Message of the President of the United States and accompanying documents, vol. 1.....	776	21,530	\$6,171 93	\$543 50	\$7,057 31	.....	\$2,632 62	\$569 05	\$16,974 41	\$0 79
2	Annual Message of the President of the United States and accompanying documents, vol. 2.....	572	21,530	4,382 54	400 75	5,202 96	.....	2,632 62	569 05	13,187 92	61½
2	Annual Message of the President of the United States and accompanying documents, vol. 3.....	550	21,530	4,952 97	385 50	5,021 30	\$768 89	2,632 62	569 05	14,330 33	67½
3	Report of the Secretary of the Treasury on the State of the Finances for the year ending June 30, 1857.....	380	17,530	3,058 00	216 75	2,830 87	.....	2,104 38	569 05	8,779 05	50
17	Report of the Secretary of State on Commercial Relations for 1857, (quarto).....	528	1,530	2,988 26	.....	849 46	.....	.....	1,407 50	5,245 22	3 43
21	Report of the Superintendent of the Coast Survey for 1857, (quarto).....	466	6,530	3,136 77	198 00	3,281 16	12,336 11	2,632 50	1,407 50	22,992 04	3 52
23	Report of the Secretary of War relative to the Harbors on Lake Michigan.....	176	1,580	281 40	.....	156 66	.....	.....	.....	438 06	27½
32	Report of the Commissioner of Patents on Arts and Manufactures for 1857, vol. 1.....	664	21,530	4,476 58	465 25	5,969 10	.....	2,132 62	569 05	13,612 60	63½
32	Report of the Commissioner of Patents on Arts and Manufactures for 1857, vol. 2.....	784	21,530	4,952 95	549 75	7,614 71	4,095 00	2,132 62	569 05	19,914 08	92½
32	Report of the Commissioner of Patents on Arts and Manufactures for 1857, vol. 3.....	984	21,530	6,416 13	700 75	11,496 78	17,766 00	2,132 62	569 05	39,081 33	1 81½
32	Report of the Commissioner of Patents on Agriculture for 1857, (in one volume).....	568	211,530	19,625 28	3,911 00	48,677 56	204 00	22,341 88	569 05	95,328 77	45
44	Report of the Secretary of War relative to the Harbors in the Delaware river.....	2	1,580	2 75	2 10	4 85

STATEMENT—Continued.

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REPORT OF SUPERINTENDENT OF

No. of document.	Title or subject.	No. of pages.	No. of copies.	Cost of printing, folding, &c.	Cost of drying and pressing.	Cost of paper.	Cost of illustrations.	Cost of binding extra copies.	Cost of binding reserved copies.	Total cost.	Cost per copy.
48	Report of the Secretary of War relative to the repair of the works at Plymouth harbor.....	8	1,580	\$11 10	.....	\$7 14	.....	.....	.....	\$18 24	.....
83	Report of the Secretary of War relative to the Des Moines Rapids.....	4	1,580	5 50	.....	3 78	.....	.....	.....	9 28	.....
107	Report of the Secretary of the Treasury on the Condition of the Banks.....	340	3,530	1,983 01	\$11 00	573 14	.....	\$213 20	.....	2,780 35	\$0 78½
	Report of the Commissioner of the General Land Office. [Part of H. R. Ex. Doc. No. 2.].....	212	500	441 06	3 50	43 59	\$69 25	.....	.....	557 40	1 11
	Report of the Engineer-in-Chief. [Part of H. R. Ex. Doc. No. 2]	116	50	124 51	.....	3 36	.....	.....	.....	127 87	.....
	All other Executive documents, being those of which the usual number of copies only were ordered to be printed, (in eight volumes).....	6,792	1,530	14,071 26	.....	5,826 66	720 27	.....	\$4,552 40	25,170 59	16 45
	<i>Miscellaneous Documents.</i>										
135	Annual Report of the Regents of the Smithsonian Institution.....	440	8,530	1,705 31	122 25	1,590 93	.....	745 02	.....	4,163 51	49
	All other miscellaneous documents, being those of which the usual number of copies only were ordered to be printed, (in three volumes).....	2,340	1,530	3,636 63	.....	2,916 84	.....	.....	1,707 15	8,260 62	5 40
	<i>Reports of Committees.</i>										
407	Report of the Select Committee on Free Trade, &c.....	24	6,530	58 45	.....	49 42	.....	.....	.....	107 87	.....
	All other reports of committees, being those of which the usual number of copies only were ordered to be printed, (in six volumes).....	6,270	1,530	8,384 37	.....	5,408 76	.....	.....	3,414 30	17,207 43	11 24½

<i>Reports of the Court of Claims, (in three volumes).....</i>	2,848	1,530	4,000 61	.....	2,454 48	.....	.....	1,707 15	8,162 24	5 33½
<i>Journal of the House of Representatives.....</i>	1,376	1,660	2,233 64	.....	1,237 30	.....	.....	645 91	4,116 85	2 51
<i>Bills and Joint Resolutions.....</i>	2,204	580	1,818 30	.....	1,342 08	.....	.....	.....	3,160 38	.....
<i>Miscellaneous printing—Calendar, General Orders, Circulars, &c.....</i>	.....	.....	2,493 95	.....	637 31	.....	.....	.....	3,131 26	.....
Total .....	.....	.....	101,413 26	7,508 00	120,254 76	35,959 52	42,332 70	19,394 31	326,862 55	.....

COMPARATIVE STATEMENT.

For what Congress and session.	Cost of printing, folding, &c.	Cost of drying and pressing.	Cost of paper.	Cost of illustrations.	Cost of binding extra copies.	Cost of binding reserved copies.	Total cost.
SENATE OF THE UNITED STATES.							
Thirty-fourth Congress, first session, (estimated).....	*\$84,651 71	.....	\$98,000 71	\$72,532 19	\$69,293 70	\$18,100 13	\$342,578 44
Thirty-fourth Congress, second session.....	54,859 17	\$4,785 93	70,272 28	56,457 90	51,582 40	11,835 88	249,793 56
Thirty-fifth Congress, first session.....	56,646 74	3,141 30	54,081 14	27,079 50	17,741 32	11,057 70	169,747 70
HOUSE OF REPRESENTATIVES.							
Thirty-fourth Congress, first session, (estimated).....	*149,765 55	.....	199,865 28	108,845 76	107,743 84	23,500 99	589,721 42
Thirty-fourth Congress, second session.....	91,403 29	9,878 00	140,019 79	80,092 17	68,719 56	14,201 34	404,314 12
Thirty-fifth Congress, first session.....	101,413 26	7,508 00	120,254 76	35,959 52	42,332 70	19,394 31	326,862 55

* This amount includes the cost of drying and pressing.

Statement showing the cost of printing ordered by Congress, under the act of August 26, 1852.

	Senate.	Ho. of Reps.
32d Congress, 1st session *	\$14,839 11	\$25,822 99
32d Congress, 2d session, complete	24,930 71	44,092 86
33d Congress, 1st session †	58,972 26	91,079 21
33d Congress, 2d session ‡	110,224 60	135,227 05
34th Congress, 1st and 2d sessions §	81,567 46	142,522 02
34th Congress, 3d session, complete	54,859 17	91,403 29
35th Congress, 1st session, complete	56,646 74	101,413 26
Total	402,040 05	631,560 68

* Only a portion of the printing for the 1st session of the 32d Congress was executed under the provisions of the printing act of 1852, a part of it having been executed by contract.

† Exclusive of the fourth and fifth volumes of Lieut. Gilliss' Report, which are yet to be printed.

‡ Exclusive of the tenth and eleventh volumes of the Pacific Railroad Reports.

§ Exclusive of the second volume of the Mexican Boundary Report.

The Printing for the Executive Departments

Has been promptly executed, upon good and substantial paper selected by this office, and in a manner, so far as I have been able to learn, entirely satisfactory to the heads of departments and chiefs of bureaus.

As the act of 1852 makes it the duty of the Superintendent of the Public Printing to "receive from the several chiefs of departments and heads of bureaus all matter ordered by them, respectively, to be printed at the public expense," and to "deliver said matter to the printer or printers," the cost incurred in this branch of the public service is entirely beyond the control of this office, and is limited alone by the requirements of the various offices of the government. I have, however, entertained some doubt as to the authority of the heads of departments, under the law, to require this office to furnish them with extra copies of documents ordered to be printed by either House of Congress. It appears to me that when a report or other matter is ordered to be printed by either House, the order is intended to cover the entire number of copies to be printed at the public expense, and that, if any are intended for distribution by the heads of departments, it would be so expressed in the order, in all cases, as is very frequently done. However this may be, there is no uniform rule observed in relation to this matter. In some cases application is made directly to one or the other branch of Congress, or to both, for copies of public documents to be distributed by the departments; in others the requisition is made upon this office; while in others, again, extra copies of the same documents are voted by Congress for the use of the departments, and addi-

tional copies required of this office also. If a department has the right to require this office to furnish it with extra copies of any matter ordered to be printed by Congress, then there can certainly be no necessity for troubling Congress about them; but it appears to me that the object of the law was simply to provide for the printing of such blanks, circulars, and other matter, for the departments, as was necessary for the proper execution of the duties of their respective offices, leaving to Congress to disseminate information communicated to them, from time to time, in such manner as might, in their wisdom, seem right and proper.

Upon taking charge of the office, in December last, I found that these requisitions of the departments had theretofore been recognised, and I have not felt at liberty to pursue a different course without being authorized to do so by law.

The cost of the printing for the Executive Departments, or so much thereof as has been ordered through this office, for the fiscal year ending on the 30th June, 1858, is as follows:

Statement showing the cost of the printing, &c., ordered by the Executive Departments during the year ending June 30, 1858.

Department and Bureau.	Cost of printing.	Cost of paper.	Total cost.
<i>State Department.</i>			
Secretary's Office.....	\$964 84	\$1, 213 69	\$2, 178 53
Consular Bureau.....	242 53	209 28	451 81
Diplomatic Bureau.....	44 90	13 86	58 76
Agent's Office.....	49 59	25 77	75 36
Rolls Office.....	89 35	29 30	118 65
Passport Bureau.....	9 25	5 68	14 93
Statistical Office.....	17 35	20 52	37 87
Total.....	1, 417 81	1, 518 10	2, 935 91
<i>Treasury Department.</i>			
Secretary's Office.....	951 15	223 04	1, 174 19
First Comptroller's Office.....	36 99	5 10	42 09
Second Comptroller's Office.....	27 05	44 86	71 91
First Auditor's Office.....	106 35	106 00	212 35
Second Auditor's Office.....	35 96	15 44	51 40
Third Auditor's Office.....	103 14	118 53	221 67
Fourth Auditor's Office.....	34 18	22 30	56 48
Fifth Auditor's Office.....	66 94	25 91	92 85
Sixth Auditor's Office.....	1, 043 21	767 34	1, 810 55
Register's Office.....	281 16	149 57	430 73
Treasurer's Office.....	122 07	98 34	220 41
Office of the Commissioner of Customs.....	40 16	18 08	58 24
Solicitor's Office.....	56 93	30 64	87 57
Office of the Light house Board.....	3, 447 82	1, 328 67	4, 776 49
Office of the Superintendent of the Coast Survey.....	111 36	42 76	154 12
Total.....	6, 464 47	2, 996 58	9, 461 05

STATEMENT—Continued.

Department and Bureau.	Cost of print- ing.	Cost of paper.	Total cost.
<i>Interior Department.</i>			
Secretary's Office.....	\$276 04	\$134 91	\$410 95
Office of the Commissioner of Indian Affairs....	59 50	24 85	84 35
Office of the Commissioner of Public Buildings, &c.....	5 70	3 52	9 22
Office of the Commissioner of Pensions.....	243 20	103 44	346 64
Office of the Commissioner of the General Land Office.....	3,456 15	2,203 00	5,659 15
Office of the Commissioner of Patents.....	1,935 66	1,639 70	3,575 36
Total.....	5,976 25	4,109 42	10,085 67
<i>War Department.</i>			
Secretary's Office.....	71 30	48 99	120 29
Adjutant General's Office.....	1,359 68	764 60	2,124 28
Quartermaster General's Office.....	2,754 62	1,410 13	4,164 75
Surgeon General's Office.....	190 45	60 23	250 68
Ordnance Office.....	62 29	39 36	101 65
Commissary General's Office.....	10 85	5 21	16 06
Engineer's Office.....	322 41	205 72	528 13
Topographical Bureau.....	9 92	6 00	15 92
Paymaster General's Office.....	15 04	6 00	21 04
Total.....	4,796 56	2,546 24	7,342 80
<i>Navy Department.</i>			
Secretary's Office.....	716 73	502 00	1,218 73
Bureau of Yards and Docks.....	286 40	45 06	331 46
Bureau of Medicine and Surgery.....	113 39	23 43	136 82
Bureau of Construction, Equipment, and Repair	365 77	95 68	461 45
Bureau of Ordnance and Hydrography.....	485 07	316 38	801 45
Bureau of Provisions and Clothing.....	716 83	557 40	1,274 23
Observatory*.....	2,341 52	2,675 01	5,016 53
Total.....	5,025 71	4,214 96	9,240 67
Post Office Department.....	30,257 79	55,182 40	85,440 19
President of the United States.....	47 68	9 66	57 34
Attorney General's Office.....	1,665 90	1,040 94	2,706 84
Court of Claims.....	645 91	29 60	675 51
Office of the Superintendent of the Public Printing.....	104 02	14 76	118 78

*For the first volume of the eighth edition of "Maury's Sailing Directions," exclusive of illustrations.

STATEMENT—Continued.

Department and Bureau.	Cost of print- ing.	Cost of paper.	Total cost.
<i>Miscellaneous.</i>			
Report of the Secretary of the Treasury on Commerce and Navigation, for the year end- ing June 30, 1857	\$5,899 65	\$5,507 61	*\$13,745 07
Biennial Register, for 1857	2,890 96	212 16	†3,353 12
Estimates of Appropriations for the fiscal year ending June 30, 1859	33 28	73 50	106 78
Total	8,823 89	5,793 27	17,204 97
<i>Recapitulation.</i>			
State Department	1,417 81	1,518 10	2,935 91
Treasury Department	6,464 47	2,996 58	9,461 05
Interior Department	5,976 25	4,109 42	10,085 67
War Department	4,796 56	2,546 24	7,342 80
Navy Department	5,025 71	4,214 96	9,240 67
Post Office Department	30,257 79	55,182 40	85,440 19
Office of the President of the United States	47 68	9 66	57 34
Attorney General's Office	1,665 90	1,040 94	2,706 84
Office of the Court of Claims	645 91	29 60	675 51
Office of the Superintendent of the Public Printing	104 02	14 76	118 78
Miscellaneous	8,823 89	5,793 27	17,204 97
Total	65,225 99	77,455 93	145,269 73

* Including the sum of \$2,337 81 for binding.

† Including the sum of \$250 for binding.

*Statement showing the cost of the printing for the Executive Departments,
under the act of August 26, 1852.*

For the fiscal year ending—

June 30, 1854*	\$22,355 59
June 30, 1855	50,603 73
June 30, 1856	77,762 05
June 30, 1857	75,120 99
June 30, 1858	65,225 99
	<u>\$291,068 35</u>

* Exclusive of the blanks of the Post Office Department, which were not printed under the supervision of this office.

Paper for the public printing.

Owing to the unfinished condition of the printing for Congress from the commencement of the thirty-third Congress, as I am informed, the accounts with the public printers, for paper furnished them, have not been settled yearly, as required by law. In the endeavor to discharge this part of my duty, I have found it necessary to investigate this matter fully from the organization of this office, in 1852, and have caused a vast amount of clerical labor to be performed for a period of several months. This investigation has not resulted satisfactorily, the fact being developed that, for a great length of time, the paper purchased for the printing of Congress, amounting in value to hundreds of thousands of dollars, had been received from the contractors and delivered to the public printers by persons not employed by and wholly irresponsible to this office for the proper performance of this important duty, whose very crude memorandums in pencil often appear to be the only information upon which entries have been made in the books of this office, and which have proved to be unreliable. Under these difficulties I have caused a series of statements to be prepared, showing the quantity of each description of paper purchased and the disposition which *appears* to have been made of it. In these several statements all the paper *purchased* by the government is correctly given, but the disposition of it is in many cases merely conjectural. Having arrived at the results therein stated, and in the manner mentioned, I have made them the basis for opening a new set of books, in which the accounts have been so simplified that they will hereafter exhibit a correct and satisfactory statement of the quantity of paper purchased, and the purposes for which it has been used, together with the quantity in the hands of the public printers, at any period of the year.

It appears to me that the clause of the printing act of 1852, which requires the *regular* numbers of documents to be printed on one kind of paper, and the *extra* numbers on another kind, is wholly unnecessary, and is calculated to cause errors in the accounts of the public printers and of this office. I therefore respectfully recommend that one grade of paper be established for the printing of the public documents, to be super-calendered, and to weigh forty-eight pounds to every ream of four hundred and eighty sheets. This change will not increase the aggregate cost of the paper for the public printing, and will give general uniformity to the appearance of the work.

The statements referred to above are as follows:

Statement showing the quantity of printing paper purchased for the public printing, from the passage of the printing act of August 26, 1852, to October 30, 1858, inclusive.

Ex. Doc. 3—2

From whom.	What year.	Kind of paper.				Cost per ream.	Total.	Aggregate.
		45 lbs.	48 lbs.	52 lbs.	56 lbs.			
		<i>Reams.</i>	<i>Reams.</i>	<i>Reams.</i>	<i>Reams.</i>			
R. Armstrong-----	1852-'3-----	6,986	-----	-----	-----	\$6 30	\$44,011 80	\$50,140 20
Do -----	1852-'3-----	-----	-----	-----	648	7 50	4,860 00	
Do -----	1852-'3-----	-----	-----	-----	151	8 40	1,268 40	
H. V. Butler & Co.-----	1853-'4-'5-'6-'7--	19,626	-----	-----	-----	6 30	123,643 80	356,387 68
Do -----	1853-----	-----	314	-----	-----	8 16	2,562 24	
Do -----	1854-'5-'6-----	-----	1,538	-----	-----	7 68	11,811 84	
Do -----	1857-----	-----	300	-----	-----	8 16	2,448 00	
Do -----	1853-'4-'5-'6-'7--	-----	-----	-----	25,705	8 40	215,922 00	
Grant, Daniel & Co.-----	1854-----	21,174	-----	-----	-----	6 10 ^{$\frac{5}{16}$}	129,227 57	129,227 57
Wm. E. Imlay-----	1855-----	21,060	-----	-----	-----	6 16 ^{$\frac{1}{2}$}	129,834 90	
Do -----	1855-----	-----	-----	9,884	-----	8 32	82,234 88	425,157 90
Sylvester J. Megargee-----	1856-----	22,871	-----	-----	-----	6 04 ^{$\frac{11}{16}$}	138,298 08	
Do -----	1857-----	35,977	-----	-----	-----	6 13 ^{$\frac{8}{16}$}	220,826 82	
Do -----	1858-----	11,000	-----	-----	-----	6 00 ^{$\frac{30}{100}$}	66,033 00	
Campbell, Hall & Co.-----	1856-----	-----	-----	10,986	-----	8 32	91,403 52	91,403 52
Keeney, Wood & Co-----	1857-----	-----	-----	20,704	-----	8 32	172,257 28	172,257 28
Curtis & Brother-----	1858-----	-----	-----	-----	5,400	7 84	42,336 00	42,336 00
George H. Levis-----	1858-----	-----	494	-----	-----	7 20	3,556 80	3,556 80
John H. Hall-----	1858-----	-----	-----	4,260	-----	7 93	33,781 80	33,781 80
		138,694	2,646	45,834	31,904			1,516,318 73

Besides the above, there was purchased from H. V. Butler & Co., for the printing of the Returns of the Seventh Census, 3,523 $\frac{1}{2}$ reams of paper, at an aggregate cost of \$27,106 88.

The disposition which has been made of this paper is as follows :

Paper weighing 45 lbs. to the ream.

Quantity purchased (as above).....	138,694 reams.
Delivered to the binders.....	3,946
Damaged.....	2
Delivered to the printers.....	129,250
In the wareroom	5,496
	<hr/> 138,694 reams.

Paper weighing 48 lbs. to the ream.

Quantity purchased (as above).....	2,646 reams.
Delivered to the printers	2,268
In the wareroom.....	378
	<hr/> 2,646 reams.

Paper weighing 52 lbs. to the ream.

Quantity purchased (as above).....	45,834 reams.
Delivered to the binders.....	819
Delivered to the printers	44,842
In the wareroom.....	173
	<hr/> 45,834 reams.

Paper weighing 56 lbs to the ream.

Quantity purchased	31,904 reams.
Delivered to the binders.....	50
Damaged	2
Delivered to the printers	30,770
In the wareroom.....	1,082
	<hr/> 31,904 reams.

To complete the printing ordered previous to the termination of the first session of the 35th Congress, (not including Lieutenant Gilliss' Astronomical Report and 10th and 11th volumes Pacific Railroad Surveys, the manuscript of which has not been received,) the public printer will be entitled to the following quantities of paper, according to the nearest estimate that can be made, to wit :

45 pounds paper.....	1,903 reams.
52 pounds paper.....	452 "
56 pounds paper	394 "

Should this amount not be sufficient, (which, in my opinion, will not,) it will devolve upon the public printer to supply the deficiency.

Statement showing the quantity of paper purchased for Post Office blanks, from the passage of the printing act of August 26, 1852, to October 30, 1858, inclusive.

From whom.	What year.	Total.
Campbell, Hall & Co.....	1855-'56	\$97,528 00
J. M. Hollingsworth.....	1857	67,403 14
Joseph T. Crowell.....	1858	30,971 25
Total		195,902 39

There has been purchased by this office for the Post Office blanks, and delivered to the public printers, 51,037 reams of paper, costing \$195,902 39. Of this there remained in the printer's hands on the 1st day of November, 1858, subject to further orders for printing, 2,005 reams, costing \$5,963 17.

Statement showing the quantity of writing paper purchased for the public printing, from the passage of the printing act of August 26, 1852, to October 30, 1858, inclusive.

From whom.	What year.	Amount.
William A. Wheeler & Co.....	1853	\$5,877 98
Theodore Megargee.....	1854	8,763 73
George H. Levis & Co.....	1855-'57	35,855 23
Charles Magarge & Co.....	1856	10,572 55
Jessup & Moore.....	1856	8,034 80
Taylor & Maury.....	1858	11,689 97
Total		80,794 26

This description of paper has been purchased, from time to time, in such quantities as the public service seemed to require, and was delivered to the public printers in quantity corresponding with each particular job of printing ordered. Consequently, all which has been purchased and not used for the public printing should remain on hand, subject to further orders.

The quantity purchased, as above stated, amounts to..... \$80,794 26
 The quantity consumed has been..... 71,424 95

Leaving the balance on hand 9,369 31

This statement shows a balance on hand of \$9,369 31, while the inventory taken at the same time shows a balance of \$11,610 45, making an excess in favor of the government of \$2,241 14. This is clearly an error, but where the error is would require a greater amount of clerical labor than can be at present spared for this purpose. It is quite certain that no more paper has been used than was purchased and paid for. At as early a period as practicable I will cause a re-examination of this matter to be made, and report the result of the investigation.

Statement showing the quantities of plate and map papers purchased for the public printing, from the passage of the printing act of August 26, 1852, to December 1, 1858.

PLATE PAPER.

1855. Charles Magarge & Co., contractors	\$5,138 70	
1855. S. J. Megargee, contractor	10,991 70	
1856. J. M. Hollingsworth, contractor.....		25,258 85
		<hr/> \$16,130 40
1857. E. P. Tileston, contractor.....		55,849 35
1858. Tileston & Hollingsworth, contractors		19,610 99
		<hr/>
		116,849 59
		<hr/> <hr/>

MAP PAPER.

1855. Campbell, Hall & Co., contractors.....	\$3,968 02	
1855. C. Magarge & Co., contractors.....	3,486 17	
		<hr/> \$7,454 19
1856. J. Kingsland & Son, contractors.....		20,653 22
1857. J. & R. Kingsland, contractors.....		26,610 20
1858. John H. Hall, contractor		13,600 86
		<hr/>
		68,318 47
		<hr/> <hr/>

These papers have been ordered from the contractors only in sufficient quantities for the printing of the maps and plates required. It has not been found necessary, at any time, to purchase either of these descriptions of paper and to keep them on hand subject to orders for printing.

Paper Contracts.

Heretofore bidders have been invited to furnish *samples* upon which to base their proposals for furnishing paper for congressional and executive printing, and the contract or contracts awarded to the person or persons "whose sample accompanying the bid approximated most nearly to the quality, &c., of the paper required." After consulting with the Attorney General and obtaining his favorable opinion, I have established a *standard* for all the classes of paper wanted; and, instead of *receiving* samples, I *furnish* them to those who make the request. The samples are preserved in strong binding, and will be kept as other records belonging to the office. By this system all bid to the *same sample*, and the *lowest responsible bidder* gets the contract, thus leaving no just cause for disappointed bidders to complain.

Binding of public documents.

The accounts with the binders for paper furnished for *waste leaves*, during the past five years, never having been settled, I have endeavored, at the expense of no inconsiderable amount of labor, to have them adjusted. In doing so, like difficulties have been encountered

as in the investigation of the accounts for paper furnished to the public printers. Indeed, from the unintelligible and erratic form of entries—the record appearing frequently in pencil mark, in some instances in duplicate—it seems impossible to arrive at an accurate conclusion touching the matter. Up to January, 1854, the binders furnished the paper required for waste leaves, receiving pay per volume at the rate of from one-half to three-fourths of a cent for octavos, and from one cent to one cent and a half for quartos. Finding the paper thus furnished of an inferior quality to that used for printing, it was deemed proper, for the sake of uniformity, that the paper should be furnished by this office. This would have been a plain and simple transaction, had it not been for the fact that, at the same time the binders were receiving paper from this office, they continued to receive pay for waste leaves from the Secretary of the Senate and the Clerk of the House, thus drawing from the treasury several thousand dollars in cash which they had already received in paper. The books of the office show occasional payments made by the binders, but as an evidence of the unreliability of the entries I need only mention the fact that one of the binders has produced receipts for several thousand dollars for which he had received no credit. In May, 1856, this circumlocutory way of doing business was very properly abolished.

That no difficulty or confusion may hereafter occur, I have caused a plain and simple debit and credit account to be opened with the binders, wherein they are charged with the waste paper actually required for each extra document ordered to be bound, receiving credit upon return of the bound books.

As this office has no control over the binding of the *reserved copies*, I have deemed it my duty to decline *selling* paper to the binders for waste leaves for this purpose; and particularly so, as they can have no difficulty in procuring from other sources the same quality of paper as that used for the printing, if they are disposed to do so; if not so disposed, this office cannot be a check upon them, unless the regulation is made to have the reserved copies pass inspection here, as do the extra copies.

I have received, as the result of this investigation, so far, the following sums:

From J. W. Arnold, binder House of Representatives, 32d and 33d Congresses	\$1,170 77
From J. R. Williams, binder House of Representatives, 34th Congress	412 50
From J. C. McGuire, binder Senate, 33d and 34th Congresses	258 75
From John Tretler, binder of reserved copies, House of Representatives.	16 80
From A. Sergeant, binder of reserved copies, Senate.....	933 14
Total.....	<u>2,791 96</u>

The subjoined is a statement of the number of *extra copies* of documents ordered to be bound, since the organization of this office, with the cost of binding them.

Statement of the number of extra copies of documents ordered to be bound, &c. [In this statement, it will be observed, the REGULAR numbers are not included.]

<i>No. of copies.</i>		PART OF THIRTY-SECOND CONGRESS, SENATE OF THE UNITED STATES, S. DECAMP, BINDER.		
4,000	Marcy's Report and Maps			
2,000	Sitgreaves' Report			
6,000	Octavo, at 12½ cents per volume	\$750	00	
	Waste leaves for same	15	00	
				\$765 00
10,000	Coast Survey Report, quarto, at 35 cents per volume	\$3,500	00	
	Waste leaves and guards for same.	375	00	
5,938	Report Seventh Census, at 85 cts. per volume ..	5,047	30	
1,062	Same, at 75 cents per volume	796	50	
	Waste leaves for same	105	00	
				9,823 80
		THIRTY-THIRD CONGRESS, SENATE OF THE UNITED STATES, J. C. M'GUIRE, BINDER.		
		<i>First session.</i>		
30,000	Message of the President, (3 vols.)			
10,000	Finance Report			
3,000	Report of Select Committee on Mexican Claims			
2,000	Message of the President, case of the Black Warrior			
10,000	Smithsonian Report			
12,000	Patent Office Report, (Mechanical)			
40,000	Patent Office Report (Agricultural)			
20,000	Gibbon's Report and Maps			
3,000	Sitgreaves' Report			
5,000	Report on the health of passengers on board emigrant ships ..			
5,000	Message of the President, (penal codes in Europe)			
4,000	Lee's Cruise of the Dolphin; Report and Maps			
50,000	Compendium of the Seventh Census			
10,000	Andrews' Report and Maps			
204,000	Octavo, at 12½ cents per volume	\$25,500	00	
	Waste leaves for same	1,402	50	
				26,902 50
10,000	Maps, President's Message, quarto, at 35 cents per volume	\$3,500	00	
2,000	Coast Survey, 4to, at 45 cents per volume	900	00	
8,000	Same, at 75 cents per volume	6,000	00	
20,000	Quarto. Waste and guards for same	800	00	
				11,200 00
		<i>Second session.</i>		
22,800	Message of the President, (2 vols.)			
10,000	Finance Report			
18,200	Commerce and Navigation, 1854			
20,000	General Jackson's sword presentation			
2,000	Report of Commissioner of Indian Affairs			
10,000	Marcy's Report and Maps			
54,000	Patent Office Report, (Mechanical)			
55,000	Patent Office Report (Agricultural)			
10,000	Smithsonian Report			
202,000	Octavo, at 12½ cents per volume	\$25,250	00	
	Waste leaves for same	1,477	50	
				26,727 50

STATEMENT—Continued.

<i>No. of copies.</i>		<i>Second session Thirty-fourth Congress—Continued.</i>	
11,400	Maps, President's Message.....		
10,000	Coast Survey Report		
88,000	Pacific Railroad Report, (* 8 volumes)		
15,000	Commodore Perry's Japan Expedition, (3 volumes)		
14,000	*Lieut. Gilliss' Astronomical Observations.....		
138,400	Quarto, at 75 cents per volume	\$103,800 00	
	Waste leaves and guards for same.....	2,782 50	
			\$106,582 50
THIRTY-FOURTH CONGRESS, SENATE OF THE UNITED STATES, J. C. M'GUIRE, BINDER.			
<i>First session.</i>			
49,200	Message of the President, (3 volumes).....		
10,500	Finance Report.....		
10,000	British Recruitment and Central America correspondence...		
2,000	Report of Commissioner of Indian Affairs.....		
10,000	Maps, Central America.....		
54,000	Patent Office Report, (Mechanical)		
55,000	Patent Office Report, (Agricultural).....		
500	Adjustment of Claims with Great Britain		
10,000	Smithsonian Report		
18,236	Commerce and Navigation		
219,436	Octavo, at 12½ cents per volume	\$27,429 50	
	Waste leaves for same.....	1,645 77	
			29,075 27
16,400	Maps, President's Message		
20,000	*Commercial relations of the United States, (4 volumes)...		
5,000	Medical Statistics of the United States		
10,000	Coast Survey Report		
6,000	*Major Emory's Report (2 volumes).....		
57,400	Quarto, at 75 cts per volume	\$43,050 00	
	Waste leaves and guards for same.....	1,381 00	
			44,431 00
<i>Third session.</i>			
30,000	Message of the President (2 volumes).....		
10,500	Finance Report.....		
81,000	Patent Office Report, (Mechanical).....		
55,000	Patent Office Report, (Agricultural).....		
5,000	Purchase of camels for military purposes.....		
2,000	Weights and Measures		
10,000	*Smithsonian Report.....		
18,236	Commerce and Navigation.....		
211,736	Octavo, at 12½ cents per volume	\$26,467 00	
	Waste leaves for same.....	1,588 02	
			28,055 02
15,000	*Maps, President's Message		
3,000	Professor Espy's Meteorological Report.....		
10,000	Coast Survey Report		
28,000	Quarto, at 75 cents per volume	\$21,000 00	
	Waste leaves and guards for same.....	1,155 00	
			\$22,155 00

REPORT OF SUPERINTENDENT OF STATEMENT—Continued.

<i>No. of copies.</i>	<i>Special session Senate of the United States, convened March 4, 1857.</i>	
5,000	Military Expedition to Europe.....	
	Quarto, at 75 cents per volume.....	\$3,750 00
	Waste leaves for same.....	75 00
		\$3,825 00
	THIRTY-FIFTH CONGRESS, SENATE OF THE UNITED STATES, MESSRS. PETTIBONE & BOTELER, BINDERS.	
<i>No. of copies.</i>	<i>First session.</i>	
45,000	Message of the President, (3 vols.).....	
10,000	Finance Report.....	
1,000	Report of the Commissioner of Indian Affairs.....	
30,000	Patent Office Report, Mechanical, (3 vols.).....	
30,000	Patent Office Report, Agricultural ³	
10,000	Smithsonian Report ³	
126,000	Octavo, at 10 cents per volume.....	\$12,600 00
	Waste leaves for same.....	808 02
		\$13,408 02
1,000	Commercial Relations, 1857.....	
6,200	Coast Survey Report ³	
7,200	Quarto, at 60 cents per volume.....	\$4,320 00
	Waste leaves and guards for same.....	491 27
		4,811 27
	Total for the Senate.....	\$327,761 88
	THIRTY-THIRD CONGRESS, HOUSE OF REPRESENTATIVES, J. W. ARNOLD & CO., BINDERS.	
<i>No. of copies.</i>	<i>First session.</i>	
60,000	Message of the President, (3 vols.).....	
15,000	Finance Report.....	
30,000	Obituary, Vice President King.....	
60,000	Herndon's Report and Maps.....	
50,000	Gibbon's Report and Maps.....	
60,000	Patent Office Report, Mechanical.....	
110,000	Patent Office Report, Agricultural.....	
10,000	Smithsonian Report.....	
100,000	Compendium of the Seventh Census.....	
10,000	Marcy's Reconnaissance, Red River.....	
505,000	Octavo, at 12½ cents per volume.....	\$63,125 00
	Waste leaves for same.....	3,787 50
		\$66,912 50
10,000	Coast Survey Report, (1853,) quarto, at 50 cents per volume.....	5,000 00
20,000	Lieut. Gilliss' Observations, quarto, (6 vols.) at 85 cents per volume ³	17,000 00
30,000	Quarto, waste leaves and guards for same....	675 00
		22,675 00

STATEMENT—Continued.

<i>No. of copies.</i>	<i>Second session.</i>		
40,000	Message of the President, (2 vols.)	-----	
15,000	Finance Report	-----	
120,000	Patent Office Report, Mechanical, (2 vols.)	-----	
110,000	Patent Office Report, Agricultural	-----	
6,000	Smithsonian Report	-----	
330	Herndon's Report, (re-bound)	-----	
15,000	Mortality Statistics ^c	-----	
306,330	Octavo, at 12½ cents per volume	\$38,291 25	
	Waste leaves for same	2,297 48	
			\$40,588 73
10,000	Coast Survey Report, (1854,) quarto, at 50 cents per volume ^c	-----	5,000 00
80,000	Pacific Railroad Report, (8 vols.) ^c	-----	
31,500	Commodore Perry's Japan Expedition	-----	
111,500	Quarto, at 85 cents per volume	94,775 00	
	Waste leaves and guards for same	2,047 50	
			96,822 50
10,000	Report of Seventh Census, quarto, at 60 cents per volume ^c	6,000 00	
	Waste leaves for same	150 00	
			6,150 00
5,000	Coast Survey Report, (1852,) quarto, at 50 cents per volume ^c	2,500 00	
	Waste leaves and guards for same	187 50	
			2,687 50
THIRTY-FOURTH CONGRESS, HOUSE OF REPRESENTATIVES, JOSEPH R. WILLIAMS, BINDER.			
<i>First session.</i>			
60,000	Message of the President, (3 volumes)	-----	
15,000	Finance Report	-----	
120,000	Patent Office Report, Mechanical, (2 volumes)	-----	
210,000	Patent Office Report, Agricultural	-----	
10,000	^c British Enlistment Question	-----	
20,000	Report on troubles in Kansas	-----	
10,000	Smithsonian Report	-----	
445,000	Octavo, at 12½ cents per volume	\$55,625 00	
	Waste leaves for same	2,883 60	
			\$58,508 60
42,000	Commercial Relations, U. S., (4 volumes)	-----	
10,000	Coast Survey Report	-----	
13,000	Major Emory's Report, (2 volumes)	-----	
65,000	Quarto, at 65 cents per volume	\$42,250 00	
	Waste leaves and guards for same	1,483 36	
			43,733 36

REPORT OF SUPERINTENDENT OF STATEMENT—Continued.

<i>No. of copies.</i>	<i>Third session.</i>		
40,000	Message of the President, (2 volumes)-----		
10,000	Alleged Corrupt Combinations of Members of Congress ----		
180,000	Patent Office Report, Mechanical, (3 volumes)-----		
210,000	Patent Office Report, Agricultural-----		
15,000	Finance Report-----		
10,000	Smithsonian Report-----		
465,000	Octavo, at 12½ cents per volume-----	\$58,125 00	
	Waste leaves for same-----	3,013 20	
			\$61,138 20
10,000	Coast Survey Report—1856-----		
	Quarto, at 65 cents per volume-----	\$6,500 00	
	Waste leaves and guards for same-----	500 00	
			7,000 00
	THIRTY-FIFTH CONGRESS, HOUSE OF REPRESENTATIVES, C. WEN- DELL, BINDER.		
	<i>First session.</i>		
60,000	Message of the President, (3 volumes)-----		
16,000	Finance Report-----		
76,000	Octavo, at 12½ cents per volume-----	\$9,500 00	
			9,500 00
60,000	Patent Office Report, Mechanical, (3 volumes)-----		
210,000	* Patent Office Report, Agricultural-----		
7,000	Smithsonian Report-----		
2,000	Condition of the Banks throughout the United States-----		
279,000	Octavo, at 10 cents per volume-----	\$27,900 00	
	Waste leaves for same-----	2,300 18	
			39,700 18
5,000	* Coast Survey Report-----		
	Quarto, at 45 cents per volume-----	\$2,250 00	
	Waste leaves and guards for same-----	382 50	
			2,632 50
	Total for House of Representatives-----		448,599 07
	Total for Senate-----		327,761 88
	Aggregate-----		776,360 95

* Delivery incomplete, or not ready for binders.

Statement showing the cost of engraving, lithographing, &c., for the several documents ordered by Congress and executed, or in process of execution, under the supervision of this office.

THIRTY-THIRD CONGRESS, FIRST SESSION.

Report.	Contractors.	Kind of work.	Amount.	Aggregate.
Message, maps -----	James Ackerman -----	Lithographing -----	\$3,249 60	
Ditto -----	Wagner & McGuigan -----	do -----	1,640 00	
Ditto -----	D. McClelland -----	do -----	2,736 00	
				\$7,625 60
Andrews' Report -----	James Ackerman -----	do -----		6,250 00
Red River Raft -----	do -----	do -----		91 00
Collection Districts -----	do -----	do -----		700 00
Marcy's Report -----	do -----	do -----	6,250 00	
Ditto -----	Henry Lawrence -----	do -----	10,000 00	
				16,250 00
Sitgreave's Report -----	James Ackerman -----	do -----		3,750 00
Herndon's Report -----	do -----	do -----	825 00	
Ditto -----	Wagner & McGuigan -----	do -----	4,125 00	
Ditto -----	A. Hoen & Co -----	do -----	7,800 00	
				12,750 00
Coast Survey Report -----	James Ackerman -----	do -----	19,100 00	
Ditto -----	P. S. Duval -----	do -----	3,889 58	
				22,989 58
Lynch's Expedition, Dead Sea -----	Wagner & McGuigan -----	do -----		1,780 00
Pacific Railroad, (octavo) -----	do -----	do -----	388 75	
Ditto -----	Major & Brown -----	do -----	700 00	
Ditto -----	A. Hoen & Co -----	do -----	510 00	
Ditto -----	D. Chillas -----	do -----	378 00	
Ditto -----	Sarony & Co -----	do -----	1,289 00	
Ditto -----	Bien & Sterner -----	do -----	750 00	
				4,015 75
Agricultural Report -----	Wagner & McGuigan -----	do -----	9,253 00	
Ditto -----	A. Hoen & Co -----	do -----	3,800 00	

STATEMENT—Continued.

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Report.	Contractors.	Kind of work.	Amount.	Aggregate.
Agricultural report.....	C. B. Graham.....	Lithographing.....	\$3,849 92	\$23,166 72
Ditto.....	D. Chillas.....	do.....	6,263 80	
Gibbon's Report.....	A. Hoen & Co.....	do.....	5,451 80	22,975 00
Ditto.....	P. S. Duval.....	do.....	17,523 20	
Land Office Report.....	C. B. Graham.....	do.....		270 00
Lee's Report.....	D. Chillas.....	do.....		905 00
Lieut. Gilliss' Report.....	P. S. Duval.....	do.....	14,298 00	
Ditto.....	T. Sinclair.....	do.....	12,221 00	
Ditto.....	Lovejoy & Wheeler.....	Electrotyping.....	7 75	
Ditto.....	William H. Dougal.....	Steel plate printing.....	6,821 00	
Ditto.....	Selmar Seibert.....	do.....	4,071 60	
Ditto.....	Thomas Ewbank.....	Wood cuts.....	80 00	
Ditto.....	Richard Major.....	do.....	17 00	
Ditto.....	William Roberts.....	do.....	158 00	
				37,674 35

THIRTY-THIRD CONGRESS, SECOND SESSION.

Japan Expedition.....	Richardson & Cox.....	Engraving on wood.....	900 00
Ditto.....	J. W. Orr.....	do.....	765 00
Ditto.....	William Roberts.....	do.....	1,113 00
Ditto.....	E. Bellman.....	do.....	350 00
Ditto.....	Lossing & Barrett.....	do.....	225 00
Ditto.....	N. Orr.....	do.....	1,339 50
Ditto.....	Whitney & Jocelyn.....	do.....	270 00
Ditto.....	Van Ingen & Snyder.....	do.....	420 00
Ditto.....	Richard P. Risdon.....	Engraving on zinc.....	352 00
Ditto.....	William H. Dougal.....	Engraving on copper.....	270 00
Ditto.....	J. H. Richard.....	do.....	315 00
Ditto.....	Selmar Seibert.....	do.....	6,960 00

Ditto.....	Sarony & Co.....	Lithographing.....	18,421 47	
Ditto.....	J. Ackerman.....	do.....	17,297 62	
Ditto.....	T. Sinclair & Co.....	do.....	10,155 75	
Ditto.....	P. S. Duval & Co.....	do.....	11,453 14	
Ditto.....	Bowen & Cassin.....	do.....	7,736 40	
Ditto.....	Julius Bien.....	do.....	1,791 93	
Ditto.....	Wagner & McGuigan.....	do.....	4,237 05	
Ditto.....	Henry Lawrence.....	do.....	360 60	
Ditto.....	John Cassin.....	do.....	25,419 60	
Ditto.....	Lovejoy & Wheeler.....	Electrotyping.....	157 87	
Ditto.....	Van Ingen & Snyder.....	do.....	42 00	
Ditto.....	R. C. Valentine.....	Stereotyping.....	684 50	
Ditto.....	William Heine.....	Services.....	1,170 00	112,207 43
Message maps.....	A. Hoen & Co.....	Lithographing.....	1,608 70	
Ditto.....	Wagner & McGuigan.....	do.....	2,469 71	
Ditto.....	P. S. Duval.....	do.....	1,380 54	
Ditto.....	D. Chillas.....	do.....	2,056 57	
Ditto.....	D. McClelland.....	do.....	3,864 00	
Agricultural report.....	A. Hoen & Co.....	Lithographing.....	1,115 20	11,379 52
Ditto.....	Wagner & McGuigan.....	do.....	6,114 00	
Ditto.....	J. Ackerman.....	do.....	1,128 00	
Ditto.....	Bien & Sterner.....	do.....	1,115 20	
Ditto.....	T. Sinclair & Co.....	do.....	2,095 79	
Ditto.....	Sarony & Co.....	do.....	2,644 43	
Ditto.....	Lovejoy & Wheeler.....	Electrotyping.....	10 50	14,223 12
Mechanical report.....	E. Boorout.....	Engraving on wood.....	390 00	
Ditto.....	Holton & Jardine.....	do.....	175 00	
Ditto.....	William Roberts.....	do.....	2,398 00	
Ditto.....	Whitney & Jocelyn.....	do.....	524 00	
Ditto.....	E. Bellman.....	do.....	280 00	
Ditto.....	Lossing & Barrett.....	do.....	534 00	
Ditto.....	E. Hoole.....	do.....	450 00	
Ditto.....	D. C. Baxter.....	do.....	330 00	
Ditto.....	M. C. Gritzner.....	Drawings, &c.....	4,500 00	
Ditto.....	Louderback & Hoffman.....	Engraving on wood.....	192 00	
Ditto.....	Oschlayer & Bro.....	do.....	150 00	

STATEMENT—Continued.

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REPORT OF SUPERINTENDENT OF

Report.	Contractors.	Kind of work.	Amount.	Aggregate.
Mechanical Report.....	Mass Percival & Co.....	Engraving on wood.....	\$75 00	\$11,376 87
Ditto.....	J. W. Orr.....	do.....	512 00	
Ditto.....	S. J. Pinckney.....	do.....	180 00	
Ditto.....	Lovejoy & Wheeler.....	Electrotyping.....	686 87	
Mesilla Valley map.....	A. B. Gray.....	Compiling.....	600 00	1,123 00
Ditto.....	J. Ackerman.....	Lithographing.....	523 00	
Coast Survey report.....	Wagner & McGuigan.....	Lithographing.....	2,350 70	13,672 20
Ditto.....	P. S. Duval.....	do.....	4,440 00	
Ditto.....	J. Ackerman.....	do.....	4,700 00	
Ditto.....	Bien & Sterner.....	do.....	2,177 50	
Ditto.....	D. O'Hare.....	Engraving on wood.....	4 00	
Pacific Railroad Surveys.....	A. Hoen & Co.....	Lithographing.....	23,793 32	
Ditto.....	Sarony & Co.....	do.....	43,181 28	
Ditto.....	T. Sinclair & Co.....	do.....	24,862 26	
Ditto.....	Wagner & McGuigan.....	do.....	3,962 88	
Ditto.....	J. Ackerman.....	do.....	1,519 36	
Ditto.....	P. S. Duval & Co.....	do.....	4,237 52	
Ditto.....	John Cassin.....	Lith. printing and coloring.....	63,634 20	
Ditto.....	P. S. Duval & Co.....	Transfer printing.....	13,005 90	
Ditto.....	J. Ackerman.....	do.....	17,388 36	
Ditto.....	Sarony & Co.....	do.....	12,661 68	
Ditto.....	Julius Bien.....	do.....	299 20	
Ditto.....	Henry Lawrence.....	do.....	5,736 96	
Ditto.....	Wagner & McGuigan.....	do.....	4,147 20	
Ditto.....	Richard H. Pease.....	do.....	1,175 04	
Ditto.....	Joseph Prestelo.....	Engraving on stone.....	1,192 00	
Ditto.....	William S. Sullivant.....	do.....	140 00	
Ditto.....	Sarony & Co.....	do.....	445 00	
Ditto.....	Richardson & Cox.....	Engraving on wood.....	330 00	

Ditto.....	E. Bellman.....	do.....	135 00	
Ditto.....	J. W. Orr.....	do.....	397 47	
Ditto.....	William Roberts.....	do.....	390 00	
Ditto.....	Whitney & Jocelyn.....	do.....	200 00	
Ditto.....	N. Orr.....	do.....	1,963 00	
Ditto.....	Lossing & Barrett.....	do.....	335 00	
Ditto.....	Van Ingen & Snyder.....	do.....	463 00	
Ditto.....	S. J. Pinckney.....	do.....	222 00	
Ditto.....	Richard Major.....	do.....	520 00	
Ditto.....	J. H. Richard.....	do.....	65 00	
Ditto.....	do.....	Engraving on copper.....	7,155 00	
Ditto.....	William H. Dougal.....	do.....	1,305 00	
Ditto.....	Selmar Seibert.....	do.....	47,070 00	
Ditto.....	Lovejoy & Wheeler.....	Electrotyping.....	144 50	
Ditto.....	Van Ingen & Snyder.....	do.....	30 00	
Ditto.....	James Ackerman.....	Lithographic stones.....	372 00	
Florida map.....	do.....	Lithographing.....		282,479 13
Red river map.....	do.....	do.....		300 00
Sickness United States Army, map.....	do.....	do.....		84 00
Senate Miscellaneous Document No. 25.....	N. Orr.....	Engraving on wood.....		80 00
				16 50

THIRTY-FOURTH CONGRESS, FIRST SESSION.

Message maps.....	J. Ackerman.....	Lithographing.....	3,918 50	
Ditto.....	A. Hoen & Co.....	do.....	4,814 00	
Coast Survey.....	do.....	do.....	7,951 50	8,732 50
Ditto.....	Bowne & Hasbrouck.....	do.....	9,815 04	
Ditto.....	Wm. Roberts.....	Woodcut.....	5 00	
Ditto.....	Van Ingen & Snyder.....	Engraving on wood.....	13 50	
Mechanical Report.....	D. Scattergood.....	do.....	1,120 00	17,785 04
Ditto.....	D. C. Baxter.....	do.....	1,110 00	
Ditto.....	Whitney & Jocelyn.....	do.....	980 00	
Ditto.....	E. Baldwin.....	do.....	150 00	
Ditto.....	Lossing & Barrett.....	do.....	1,260 00	
Ditto.....	Sturdivant & Mass.....	do.....	1,170 00	

STATEMENT—Continued.

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REPORT OF SUPERINTENDENT OF

Reports.	Contractors.	Kind of work.	Amount.	Aggregate.
Mechanical Report.....	E. Hoole.....	Engraving on wood.....	\$720 00	
Ditto.....	S. J. Pinckney.....	do.....	840 00	
Ditto.....	Louderback & Hoffman.....	do.....	70 00	
Ditto.....	Chs. Edmonds.....	do.....	450 00	
Ditto.....	J. M. Manoog.....	do.....	210 00	
Ditto.....	Van Ingen & Snyder.....	do.....	660 00	
Ditto.....	E. Bellman.....	do.....	600 00	
Ditto.....	Wm. Roberts.....	do.....	1,060 00	
Ditto.....	M. C. Gritzner.....	Drawings, &c.....	4,852 65	
Ditto.....	Lovejoy & Wheeler.....	Electrotyping.....	714 88	
				\$15,967 53
Marcy's Report.....	P. S. Duval & Co.....	Lithographing.....		150 00
Warren's Report.....	do.....	do.....	420 00	
Ditto.....	N. Orr.....	Woodcuts.....	107 00	
				527 00
Senate Ex. Doc. 103.....	Wm. Roberts.....	do.....		30 00
Map of Florida.....	C. B. Graham.....	Lithographing.....		486 00
Agricultural Report.....	Sarony & Co.....	do.....	16,921 00	
Ditto.....	T. Sinclair & Co.....	do.....	10,576 00	
Ditto.....	Wagner & McGuigan.....	do.....	10,576 00	
Ditto.....	Wm. Roberts.....	Engraving on wood.....	210 00	
Ditto.....	Van Ingen & Snyder.....	do.....	175 00	
				38,458 00
House Ex. Doc. 71.....	Wm. Roberts.....	do.....		15 00
Maps Central America.....	A. Hoen & Co.....	Lithographing.....		1,600 00
House Ex. Doc. 109.....	do.....	do.....		90 49
House Ex. Doc. 33.....	do.....	do.....		335 00
Emory's Report.....	P. S. Duval.....	Transferring.....	1,828 56	
Ditto.....	C. B. Graham.....	do.....	880 11	
Ditto.....	Lovejoy & Wheeler.....	Electrotyping.....	46 75	
Ditto.....	Sarony & Co.....	Lithographing.....	14,325 84	
Ditto.....	A. Hoen & Co.....	do.....	448 25	

Emory's Report.....	Selmar Seibert.....	Steel plate printing.....	14,747 48	
Ditto.....	John Cassin.....	Coloring.....	12,127 50	
				44,404 49

THIRTY-FOURTH CONGRESS, THIRD SESSION.

Message maps.....	Wagner & McGuigan.....	Lithographing.....	1,350 75	
Ditto.....	P. S. Duval & Co.....	do.....	1,553 21	
Ditto.....	J. Ackerman.....	do.....	2,486 23	
				5,390 19
Weights and measures.....	do.....	do.....		243 82
Espy's Report.....	Wagner & McGuigan.....	do.....	2,080 00	
Ditto.....	J. Bien.....	do.....	2,821 25	
Ditto.....	Van Ingen & Snyder.....	Engraving on wood.....	40 00	
				4,941 25
Report on camels.....	do.....	do.....		1,104 00
Agricultural Report.....	do.....	do.....	1,744 00	
Ditto.....	Sarony, Major & Knapp.....	Lithographing.....	17,555 65	
Ditto.....	T. Sinclair & Co.....	do.....	10,576 50	
Ditto.....	Wagner & McGuigan.....	do.....	10,576 50	
Ditto.....	P. S. Duval & Co.....	do.....	3,807 54	
				44,260 19
Patuxent and St. Mary's river.....	Sarony, Major & Knapp.....	do.....		608 80
Mechanical Report.....	Sturdivant & Mass.....	Engraving on wood.....	422 50	
Ditto.....	Van Ingen & Snyder.....	do.....	5,777 00	
Ditto.....	N. Orr & Co.....	do.....	4,366 25	
Ditto.....	Wm. Roberts.....	do.....	3,166 75	
Ditto.....	N. J. Wemmer.....	Boxwood.....	513 00	
Ditto.....	M. C. Gritzner.....	Drawing.....	2,565 00	
Ditto.....	Van Ingen & Snyder.....	Electrotyping.....	224 00	
Ditto.....	Lovejoy & Wheeler.....	do.....	903 62	
				17,938 12
McClellan's Report.....	S. N. Rosenthal.....	Lithographing.....	742 00	
Ditto.....	N. Orr & Co.....	Engraving on wood.....	2,070 00	
Ditto.....	Lovejoy & Wheeler.....	Electrotyping.....	156 75	
				2,968 75

STATEMENT—Continued.

Report.	Contractors.	Kind of work.	Amount.	Aggregate.
Coast Survey.....	J. Bien.....	Lithographing.....	\$6,517 78	
Ditto.....	P. S. Duval & Son.....	do.....	9,711 27	
Ditto.....	A. Hoen & Co.....	do.....	4,222 98	
Ditto.....	J. Ackerman.....	do.....	6,807 60	
				\$27,259 63
THIRTY-FIFTH CONGRESS, FIRST SESSION.				
Message maps.....	C. B. Graham.....	Lithographing.....	467 38	
Ditto.....	Wagner & McGuigan.....	do.....	576 50	
Ditto.....	Henry Lawrence.....	do.....	114 52	
				1,158 40
Maps, Potomac river.....	Julius Bien.....	do.....		175 00
Coast Survey.....	do.....	do.....	212 25	
Ditto.....	C. B. Graham.....	Lithographing and engraving.....	2,658 16	
Ditto.....	A. Hoen & Co.....	do.....	2,543 04	
Ditto.....	L. N. Rosenthal.....	do.....	653 79	
Ditto.....	Hatch & Co.....	do.....	3,449 85	
Ditto.....	J. H. Camp.....	do.....	601 37	
Ditto.....	Jos. Laing & Co.....	do.....	4,562 64	
				14,681 10
Maps, Nebraska Territory.....	Julius Bien.....	do.....		350 00
Maps, Louisville and Portland canal.....	do.....	do.....		75 00
Maps, boundary, Kansas.....	do.....	do.....		75 00
Maps, boundary, Creek country.....	do.....	do.....		60 00
Maps, Beale's wagon road.....	do.....	do.....		75 00
Maps, Southwest Pass.....	do.....	do.....		60 00
Maps, Florida.....	C. B. Graham.....	do.....		550 00
Mechanical Report.....	Rich'd Major.....	Engraving on wood.....	9,078 00	
Ditto.....	Van Ingen & Snyder.....	do.....	10,824 75	

Ditto.....	N. Orr & Co.....	do.....	6,817 00	
Ditto.....	M. C. Gritzner.....	Drawings.....	5,205 00	
Ditto.....	N. J. Wemmer.....	Boxwood.....	1,041 27	
Agricultural Report.....	W. Bertram.....	Engraving on wood.....		32,966 02
Report on dromedaries.....	do.....	do.....		200 00
Maps, Amoor river exploration.....	Sarony, Major & Knapp.....	Lithographing.....		132 00
				151 50
		Total.....		892,139 59

RECAPITULATION.

It appears from the preceding statements that the cost of the public printing, binding, &c., so far as they have been executed under this office, from the passage of the printing act of 1852 to the present time, is as follows:

Printing for Congress.....	\$1,033,600 73	
Printing for Executive Departments.....	291,068 35	
		\$1,324,669 08
Printing paper.....	1,543,425 61	
Paper for post office blanks.....	195,902 39	
Writing paper.....	80,794 26	
Plate paper.....	116,849 59	
Map paper.....	68,318 47	
		2,005,290 32
Binding Congressional documents, (extra numbers).....	776,360 95	
Engraving, lithographing, &c.....	892,139 59	
Total.....		4,998,459 94

Remarks.

It appears to be a duty incumbent upon me to make such suggestions to Congress upon the subject of the Public Printing as will, in my opinion, result in economizing the necessarily large amount of money annually required for paper, printing, and binding. The annual reports from the office give in detail the numbers of extra documents ordered to be printed and bound, with their cost; and members of Congress can judge for themselves whether a reduction of those numbers is desirable or proper. But there are other modes of economizing which may not so readily occur to those who are not intimately connected with this branch of the public service, and to which I respectfully invite the attention of Congress.

Perhaps the most fruitful source of dissatisfaction, annoyance, and misunderstanding to Congress, and of expense to the government, in this connexion, has been the ordering of public documents to be printed *before* they have been written and communicated to Congress; indeed, in several instances, after the expenditure of very large sums for printing, in part, reports thus ordered, the question has been seriously entertained whether it would be better to make the necessary appropriations to complete them, or to sacrifice the amount already expended. If Congress will require all reports to be written and communicated to them, and cause estimates of their cost to be prepared, before ordering them to be printed, it could then be ascertained with a considerable degree of accuracy not only what was required to be printed and bound, but also its cost. In this way, if deemed expedient, the order to print a report of the character referred to could be made to carry with it the necessary appropriation to complete the work, and thus all cause for misunderstanding removed. I hazard nothing in saying that, had this system been observed for the last five years, a vast amount of the public money would have been saved, and all the wants of Congress and of the public been fully satisfied. It has been urged in behalf of the prevailing system that approximate estimates of the quantity and character of matter proposed to be printed can be made, and much time saved, by permitting the preparation of the work and the printing to progress simultaneously; but experience has proved that little reliance can be placed in any estimate of the contents of a volume before it is written, one very noticeable instance of which has occurred within the present year, in which a quarto volume exceeds by more than one hundred per cent. the number of pages it was estimated to make by the office having charge of its preparation, and upon which information its estimated cost was reported to Congress by this office. This is by no means an isolated case: there are others of a similar character. Moreover, I cannot perceive that there is any material saving of time in the system; for when the copy of any document—even our largest volumes—is properly prepared for, and placed in the hands of, the printer, the time required for its printing is not necessarily of any great length, and is usually measured by the wants

of Congress. Thus, the annual message of the President of the United States to Congress, with the accompanying documents, making ordinarily about two thousand large octavo pages, and comprising a large proportion of matter the most tedious to the printer, is usually delivered to Congress, printed, within thirty days from the commencement of the session, while the other work required is progressing at the same time. I therefore have little doubt, if the measure suggested should meet the approbation of Congress, it will result in great pecuniary advantage; at least, there can then be no difficulty in ascertaining the cost of printing and binding a report before the work has so far progressed as to render it of doubtful expediency whether to prosecute it to the end, or to sacrifice a large amount of money already expended, as has been the case in more than one instance.

I also think it proper to invite your attention to the large amount of money expended for the public printing, for which the government or the public receives no equivalent whatever: I allude to the payment for *double composition*; or, in other words, the pay for setting the type *twice*, where they are only set *once*, and while there exists no necessity for setting them more than once. The framers of the printing act of 1852 (the act by which the present system of procuring the public printing was inaugurated) evidently saw that a large amount of money could be saved by proper legislative enactment upon this subject, and therefore inserted a provision in that act declaring "that, whenever any document shall be ordered to be printed by both Houses of Congress, the entire printing of such document shall be done by the printer of that House which first ordered the same." This clause in the printing act of 1852 was repealed by the sixth section of the act approved May 31, 1854, which declares that, "when there are different printers for the respective Houses, each shall do the printing which may hereafter be ordered by the House electing him." The clause in the act of 1852, it appears to me, was right and proper, and its repeal has cost the government more than *one hundred thousand dollars* in about four years. The law, as it now stands, has had the effect of causing an arrangement to be made by the printers to the two Houses, by which the whole work for both is executed by a third person, who can afford to pay to each of them a larger sum of money for the printing than either could make by the establishment and maintenance of separate offices, arising from the fact that a large portion of the "composition" or type-setting is executed but once, and is paid for twice; or, as it has occurred in some cases, and will again occur, paid for *four times*, being twice for each House. I am sure that no argument is required to show the necessity of re-enacting the clause in the act of 1852, before referred to, or the enactment of some other law correcting this matter.

What I have deemed it my duty to say, in this connexion, has been said with entire respect for the gentlemen who occupy the positions of printer to the Senate and printer to the House of Representatives, as well as for the gentleman they have employed to execute the work for them. The former have certainly adopted the best and most effective means of insuring the prompt execution of their work,

agreeably to law; and the latter, with a spirit of enterprise and liberality rarely witnessed, and deserving of all commendation, has fitted up a printing office most complete in all its equipments for the purpose intended, and without regard to cost. It is the system which I contend is wrong, by which from twenty to twenty-five thousand dollars are annually and unnecessarily paid out of the public treasury.

Another suggestion occurs to me, which might be adopted without disadvantage to the public, whereby a considerable amount of money might be saved. The annual message of the President of the United States and accompanying documents are printed by both Houses of Congress in large numbers for distribution amongst the people. This document usually makes about two thousand pages, and is bound in three volumes, at a cost of \$25,000 each. It might be printed in all its details for legislative purposes, but in the extra copies, intended for distribution amongst the people, those details, which are usually uninteresting to the general reader, might be appropriately omitted, and the reports of the heads of departments and chiefs of bureaus printed, which would make a single volume of convenient size, and convey all the information which was necessary. Besides a saving of some \$40,000 a year in paper, printing, and binding, a considerable saving would also be effected in wrapping paper and in the labor of enveloping them for transmission by mail. The necessary compilation, it is believed, could be satisfactorily made in this office with little or no additional expense to the government.

I cannot conclude this report without calling the attention of Congress to the necessity of providing suitable rooms at the Capitol for the safe keeping and proper arrangement of the public property in charge of this office. There is no proper place provided for the storage of the various kinds of writing papers which it is necessary to keep on hand in order to fill promptly the orders of the Executive Departments for printing, and it has been found to be exceedingly inconvenient to store them elsewhere than in close proximity to this office, and under the immediate control of the Superintendent. Moreover, by the third section of the joint resolution approved January 18, 1855, it was directed "that all plates which have been engraved for any document ordered by either House of Congress, and now under the charge of the Secretary of the Senate or Clerk of the House of Representatives, shall be placed in charge of the Superintendent of the Public Printing." It has been my desire to take possession of this property, which has cost the government a very large amount of money, to select and preserve such as might be deemed valuable for future use, and to recommend to Congress some proper disposition to be made of those plates, of which there are doubtless many, that have become useless from decay or frequent use. For the want of a suitable room in which to arrange and store these plates, I have thus far been unable to receive them from the Secretary of the Senate and the Clerk of the House of Representatives, and consequently the direction of Congress has not been complied with in this respect. There are many other plates besides those referred to in the resolution cited, both of copper and steel, which have been engraved for the government at great cost, and which, it is feared,

will become damaged by rust from the want of a suitable place to store them. In the arrangement of the rooms of the wings of the Capitol, which must take place upon their completion, it is believed that such accommodations can be furnished to this office, for the purposes mentioned, as their importance may seem to demand.

All which is respectfully submitted.

GEO. W. BOWMAN,
Superintendent.

